



## ***A Citizen-Centric Report for Guam Department of Corrections Dipattamenton Mangngurihi***

### ***MISSION STATEMENT***

In 1968, the Guam Legislature passed a law that became Public Law 9-208. Public Law 9-208 established the Department of Corrections within the Executive Branch of the Government of Guam.

On November 01, 1968, in accordance with Public Law 9-208, Governor Manuel F.L. Guerrero signed Executive Order 68-23. Upon signing Executive Order 68-23, the Guam Penitentiary transferred from the Department of Public Safety to the Department of Corrections. Pursuant to 9 G.C.A. Chapter 90, the mission of the Department of Corrections is to protect the public from the destructive action of law offenders by operating a safe, secure, humane and efficient corrections system, and to provide staff services for the judiciary, the Parole Board, probation officers, and interested agencies of the Executive Branch. The Department of Corrections is the only prison on Guam and services local and federal agencies.

The department provides custodial care to those whom been convicted of

a crime (inmate), and those who are awaiting judicial disposition (detainee). Although the civil rights of these individuals have been restricted by their commitment, they are protected by the rights afforded incarcerated individuals as provided by the Constitution. Therefore the Correctional or Prison environment and its standards must be that of which we ensure a decent and humane living conditions. We strive to ensure that the living environment is as safe as possible in all aspects of the law.

The facility that makes up the Adult Correctional Facility (ACF) in Mangilao is old, rundown and outdated. Currently, there is a population of approximately 740 but the facility was originally built to hold no more than 300.

Over the years, several buildings were added to address the overcrowding issue. However, today many buildings, offices, and program rooms, have been re-designated as prisoner housing to accommodate the steep increase of local detainees. The Facility is currently made up of fifteen (15) different housing units which houses inmates, local detainees,

immigration, & federal detainees.

Because the facility is now made up of so many satellite units, each shift requires at least thirty-six (36) officers on duty at any one time. This does not include officers assigned daily to Court ordered Transport, Medical Transport, Visitation, VRS, Galley, Library, Recreation, Community Corrections Center (CCC), Forensic, Training, Infirmary, RSAT, Internal Affairs, US Marshalls, Homeland Security & Perimeter.

The poor physical conditions of the multiple housing units of the existing facilities are not cost effective or adequate to handle the department's growing prisoner population. It is becoming increasingly difficult to meet our mandates of providing security, health, rehabilitation, and welfare to those under our care, without compromising staff burnouts and skyrocketing overtime.

If funding is identified, DOC has a plan to build a 1,000 bed facility to replace the current prison. The new ACF is intended to provide adequate space for current demands as well as the anticipated growth.

#### **Director**

**Jose A. San Agustin**

#### **Warden**

**Francisco B. Crisostomo**

#### **Parole Officer III**

**Ronald Santos**

#### **CCSD Administrator**

**Linda M. Ortiz (acting)**

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## Performance

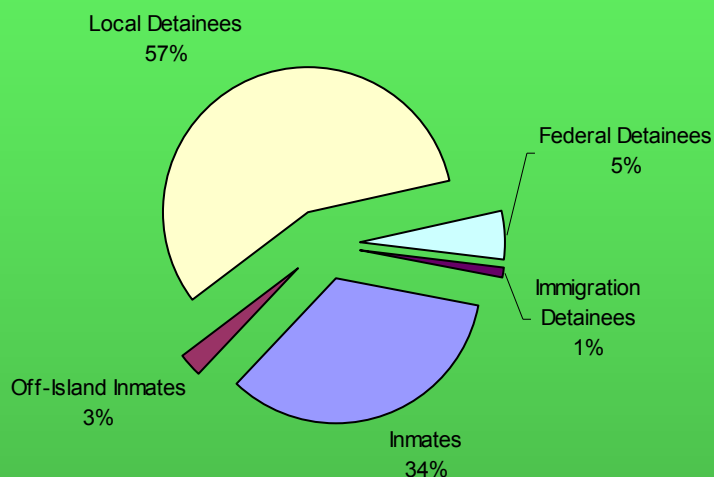
### Full-Time Personnel

As of September 30, 2013	2012	2013
Officer (Sworn Personnel)	191	165 (Corrections Officer, Detention Guards, and Parole Officers)
Civilian Employees	15	15 (Social Workers, Nurses, Psych Techs, Administrative, & Ancillary Personnel)
<b>Total</b>	<b>206</b>	<b>180</b>

### Prison Composition

As of September 30, 2013

Inmates	251	34%
Off-Island Inmates	19	3%
Local Detainees	423	57%
Federal Detainees	39	5%
Immigration Detainees	8	1%
<b>Total Count</b>	<b>740</b>	<b>100%</b>



### Prison Ethnic Composition

As of September 30, 2013

CITIZENSHIP	FEMALE	MALE	TOTAL
CHINA		4	4
FSM	6	165	171
JAPAN		2	2
KOREA		2	2
MALAYSIA		3	3
MARHSAL ISLANDS			0
OTHER		1	1
PALAU		6	6
PHILIPPINES	1	29	30
U.S.	28	492	520
VIETNAM		1	1
<b>GRAND TOTAL</b>	<b>35</b>	<b>705</b>	<b>740</b>



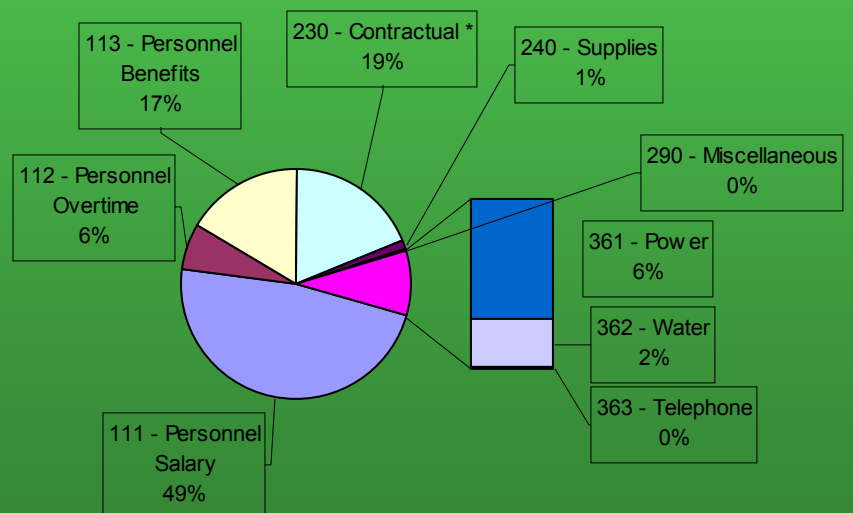
## Department of Corrections Fiscal Year 2013 Budget and Expenditures

Budgeted Amounts	Original	Final	Actual Amounts	Variance
Office of the Director	\$20,931,132.00	\$3,836,741.00	\$3,689,824.00	\$146,917.00
Bureau of Prisons	\$ 696,000.00	\$653,562.00	\$639,049.00	\$14,513.00
Food Service Contract		\$1,556,482.00	\$1,556,482.00	\$0.00
GMHA		\$827,131.00	\$646,317.00	\$180,814.00
Adult Correctional Facility		\$9,413,127.00	\$10,042,996.00	(\$629,869.00)
Rosario Detention Center		\$2,828,154.00	\$2,785,275.00	\$42,879.00
Casework and Counseling Service Division		\$251,767.00	\$251,765.00	\$2.00
Forensic Division		\$193,619.00	\$194,442.00	(\$823.00)
Parole Service Division		\$604,148.00	\$603,315.00	\$833.00
<b>Total Amount</b>	<b>\$21,627,132.00</b>	<b>\$20,164,731.00</b>	<b>\$20,409,465.00</b>	<b>(\$244,734.00)</b>



## WHERE DID WE SPEND IT?

111 - Personnel Salary	\$	9,490,402.39
112 - Personnel Overtime	\$	1,275,823.35
113 - Personnel Benefits	\$	3,343,670.79
230 - Contractual *	\$	3,762,420.21
240 - Supplies	\$	227,507.06
290 - Miscellaneous	\$	64,400.00
361 - Power	\$	1,274,368.90
362 - Water	\$	496,994.00
363 - Telephone	\$	19,854.66
<b>GRAND TOTAL</b>	<b>\$</b>	<b>19,955,441.36</b>



Contracts are largely based on medical physician, pharmaceutical supplies, food services, and psychologist contracts.



## CHALLENGES MOVING FORWARD

Like most agencies in the government, the Department of Corrections (DOC) has been utilizing an under-funded budget for at least the last 13 years. The majority of the funding generally goes towards operations costs without the possibility of funding general facility maintenance and replacement of much needed personal security equipments, vehicles and radios that allows the Department to safely manage a prison, a prison population that has grown from 70 to over 200+ inmates and from 58 to over 400+ detainees.

The current Department of Corrections facility was built in 1985 to accommodate approximately 200 inmates. And through the years since then, has added several other buildings to accommodate the growing inmate and detainee population. However with the current population of detainees (over 400) and DOC being the only “holding” facility, it inherited both federal and local detainee population, therefore putting the facility in a precarious standing. As a result, maintenance cost is high and the department is constantly experiencing plumbing, electrical, air conditioning, and structural problems. Most maintenance work done in the Department is done by inmates and can best be described as “band-aid fixes”. It costs the department more then \$ 1,000,000 per year in maintenance, further draining our financial resources as well as limiting our ability to provide adequate services.

Current housing facilities are filled beyond their rated capacities, especially when it comes to our detainee population housing. Our pre-trial detainee population is growing to over 80% of our prison population. The increasing detainee population is and should be considered a cause for concern as it afflicts the plan, services and budget for the inmate population. The Court, Guam Police Department, Attorney General and Legislators need to sit up and pay close attention and assist DOC with the increasing detainee population. With the above, the department has created an internal committee tasked with planning a new prison facility vs. renovating the old facility which includes the identification of viable funding for such project.

### MOVING FORWARD

Since the start of the year 2014, the Department has made strides with its staffing challenges. Over 30 Corrections Officers have been hired, trained and placed within the housing units. They provide a breath of fresh air to the dedicated Corrections Officers who have been overburdened with long duty hours and short breaks with family: now more time can be spent with their families. The department has also added two Nurses, two Psychiatric Technicians, a Medical Records Clerk, and a Parole Officer. In addition, the department has completed mass promotions for the Corrections Officers and the Parole Division. These promotions will bring a better balance between management and line level staff. We can only expect good things from this day on.

Let us all look forward to brighter days.



#### References:

Report retrieved on August 11, 2014 from <http://www.guamopa.org>.

Guam Department of Corrections, Adult Corrections Management Information System (ACMIS).

### We want to Hear From You

Do you like this report? Do you believe it should include more information? Please let us know by contacting Mark Perez @ 734-2459/4006 or send comments to [mark.perez@doc.guam.gov](mailto:mark.perez@doc.guam.gov). Complete reports on government performance and financials can be found at <http://www.guamopa.org>